

## KING COUNTY

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

# Signature Report

## May 20, 2013

#### Ordinance 17586

	Proposed No. 2013-0124.2 Sponsors Phillips
1	AN ORDINANCE authorizing the parks and recreation
2	division of the department of natural resources and parks to
3	administer permit programs for the Brightwater
4	Environmental Education and Community Center;
5	establishing and setting use fees for the Brightwater
6	Environmental Education and Community Center;
7	providing authority to the department director to set and
8	modify use fees for the Brightwater Environmental
9	Education and Community Center; amending Ordinance
LO	11955, Section 9, as amended and K.C.C. 2.16.045,
<b>l1</b>	Ordinance 12045, Section 14, as amended, and K.C.C.
12	4.56.150, adding a new section to K.C.C. chapter 7.02 and
13	adding a new section to K.C.C. chapter 28.84.
14	STATEMENT OF FACTS:
15	1. The department of natural resources and parks opened the Brightwater
16	Environmental Education and Community Center to the public on
17	September 24, 2011.

18	2. The Brightwater Environmental Education and Community Center is
19	managed by the wastewater treatment division of the department of natural
20	resources and parks.
21	3. The Brightwater Environmental Education and Community Center
22	provides indoor learning opportunities through its partnership with
23	IslandWood, a local organization that offers programs to help students
24	understand the pivotal role people play in our region's water cycle.
25	4. The Brightwater Environmental Education and Community Center also
26	provides outdoor learning opportunities with seventy acres of publicly
27	accessible open space, three miles of trails and forty acres of restored fish
28	and wildlife habitat.
29	5. The Brightwater Environmental Education and Community Center also
30	has meeting rooms that provide space for community groups, conferences,
31	business meetings, weddings and other special events and can
32	accommodate up to two hundred fifty people.
33	6. The Brightwater development agreement and settlement agreement
34	dated December 20, 2005, between Snohomish county and King County
35	requires that King County provide the Brightwater Environmental
36	Education and Community Center for use by government agencies and
37	bona fide nonprofit organizations located within Snohomish county at no
38	charge when the Brightwater Environmental Education and Community
39	Center is to be used by such government agency or nonprofit organization

40	to provide services that will benefit the public, in accordance with K.C.C.
41	4.56.150.E.1.d.
42	7. The wastewater treatment division currently does not have the authority
43	to administer use agreements under K.C.C. 4.56.150 E.1.d, nor administer
44	rental or lease agreements under K.C.C. 4.56.150 F, nor issue permits
45	under K.C.C. 7.12.040 or special use permits under 7.12.050 for rental of
46	the Brightwater Environmental Education and Community Center.
47	8. The parks and recreation division of the department of natural
48	resources and parks currently rents facilities similar to the Brightwater
49	Environmental Education and Community Center throughout King
50	County.
51	9. The parks and recreation division employs staff familiar with
52	reservations and rental procedures for facilities similar to the Brightwater
53	Environmental Education and Community Center.
54	10. Amending King County Code to authorize the wastewater treatment
55	division to enter into a contractual agreement with the parks and recreation
56	division to provide rental services for the Brightwater Environmental
57	Education and Community Center is the most efficient method of
58	administering permits, special use permits and rental or use agreements for
59	the public to utilize the Brightwater Environmental Education and
60	Community Center.
61	11. The use fees for the Brightwater Environmental Education and
62	Community Center, as established in this ordinance, are consistent with

applicable law, including 43.09.210 RCW; Section 230.10.10 of the King 63 County Charter and K.C.C. 28.86.160. 64 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY: 65 SECTION 1. Ordinance 11955, Section 9, as amended, and K.C.C. 2.16.045, are 66 each hereby amended to read as follows: 67 A. The department of natural resources and parks is responsible to manage and 68 be fiscally accountable for the wastewater treatment division, water and land resources 69 division, solid waste division and parks and recreation division. The department shall 70 manage, design, develop, operate, maintain and enhance the geographic information 71 systems for the county and other contracting agencies. The department shall administer 72 and implement the requirements of the federal Clean Water Act, federal Endangered 73 Species Act and other federal and state laws and regulations related to those 74 requirements. The department shall perform the metropolitan water pollution abatement 75 function referred to in this section as "the water quality program," as set forth in chapter 76 35.58 RCW, K.C.C. Title 28 and other federal and state laws and regulations applicable 77 to that function, although financial planning for and administration of the water quality 78 program shall be conducted consistent with financial policies approved by the council. 79 80 The department shall coordinate the county's National Pollutant Discharge Elimination System (("NPDES")) municipal stormwater permit program. The department shall 81 provide the support to the county's participation in the regional water supply planning 82 process including the development of reclaimed water and the review of local utility 83 district plans for conformance with county plans and policies and shall participate in the 84 process of preparing coordinated water system plans to ensure conformance with county 85

plans and policies. The department shall provide for the active and passive recreational
needs of the region, consistent with the mission of the parks and recreation division
described in subsection E.1 of this section. The department shall designate as natural
resource lands those county-owned lands that serve important natural resource functions,
including, but not limited to, benefiting and protecting natural drainage systems, drainage
basins, flood control systems, ecosystems, water quality, ground water, fisheries and
wildlife habitat and other natural resource purposes. The department shall act to ensure
integration of environmental programs across utility and resource functions and to
balance stewardship with economic development issues. To ensure integration and
balanced stewardship through the director's office the department shall oversee strategic
planning using staff resources budgeted in the department's divisions. Strategic planning
may include, but not be limited to: integration of land and water resource protection;
coordination of groundwater, water reuse and water supply plan approval; development
of new funding approaches for resource protection; establishment of new partnerships
with businesses, community organizations and citizens; and better coordination of
sewerage and flood control facilities to prevent water quality degradation.

- B.1. The duties of the wastewater treatment division shall include the following:
- a. administering the functions and programs related to the operation,
  maintenance, construction, repair, replacement and improvement of the metropolitan
  sewerage system and its financing;
- b. administering the county's sewage disposal agreements with cities and special districts;
  - c. providing planning for the water quality capital program;

109	d. providing design, engineering and construction management services related
110	to the water quality capital programs including new facilities development and
111	maintenance of the existing infrastructure;
112	e. providing support services such as project management, environmental
113	review, permit and right-of-way acquisitions, scheduling and project control; and
114	f. regulating industrial discharges into the metropolitan sewerage system.
115	2. The council may assign responsibility for services ancillary to and in support
116	of the operation and maintenance of the metropolitan water pollution abatement system
117	under chapter 35.58 RCW, including, but not limited to, human resources, accounting,
118	budgeting, finance, engineering, fleet administration, maintenance, laboratory,
119	monitoring, inspection and planning, as it determines appropriate.
120	C. The duties of the water and land resources division shall include the
121	following:
122	1. Proposing or updating, or both, and implementing adopted policies, plans and
123	programs relating to water and land resources, open space and other natural resources that
124	protect fisheries, natural resources, water quality and ground water and that solve and
125	prevent drainage problems;
126	2. Responding to major river floods and addressing drainage problems in
127	unincorporated portions of the county as provided in K.C.C. Title 9, the Surface Water
128	Management Program, in K.C.C. chapter 20.12, the King County Flood Hazard
129	Reduction Plan Policies and other policies established by the council;

3. Within available resources, maintaining major river channels, and surface and
storm drainage systems and lands to minimize flood hazards and protect fisheries
resources, drainage systems and lands, and water quality;

- 4. Providing coordination and technical assistance within the county and other governments to assist in setting and implementing priorities for water and land resources, including sample collection, laboratory services, monitoring, analysis and other activities to protect, enhance and evaluate the quality of land, habitat and water resources in the county;
- 5. Planning the surface water management capital program, providing design, engineering and construction management services related to the surface water management capital program including new facilities development and maintenance of the existing infrastructure and providing support services such as project management, environmental review, permit and right-of-way acquisitions, scheduling and project control;
- Preparing standards for storm water management facilities that are constructed as part of land development;
- Providing technical assistance and education to businesses and the general public to encourage environmental stewardship;
- 8. Implementing the county park, open space, trails, agriculture, forestry, and other natural resources acquisition programs, including planning, site selection, financing, acquisition, project budget management and purchasing fee and less than fee interests;

towns;

152	9. Monitoring and protecting the county's development rights interests related to
153	agricultural lands;
154	10. Consulting in the preparation of management plans for protection and use of
155	the natural resource values of county owned lands, including natural resource lands,
156	dedicated and deeded open space lands and lands acquired by the county as a condition of
157	land development approval, and consulting with the parks and recreation division the
158	appropriate means to execute such management plans;
159	11. The office of rural and resource lands shall be a distinct functional unit of
160	the division reporting directly to the water and land resources division manager. The
161	office shall plan, manage and be responsible for administering the county's rural and
162	resource lands programs including, but not limited to, agriculture, farmlands preservation,
163	current use taxation programs, forestry, noxious weeds, terrestrial wildlife and habitat,
164	rural economic development, and encouraging environmental stewardship; and
165	12. Planning, prioritizing, seeking funding for, designing and implementing
166	restoration projects on natural resource lands, dedicated and deeded open space lands and
167	lands acquired by the county as a condition of land development approval in coordination
168	with the parks and recreation division.
169	D. The duties of the solid waste division shall include the following:
170	1. Managing and operating the county's comprehensive solid waste program on
171	a self-supporting basis;
172	2. Administering the county's solid waste interlocal agreements with cities and

174	3. Diverting as much material as possible from disposal in a manner that
175	reduces the overall costs of solid waste management to county residents and businesses,
176	conserves resources, protects the environment and strengthens the county's economy;
177	4. Managing and being accountable for all transfer station operations and
178	landfills, as well as the transportation of waste between county facilities;
179	5. Procuring and maintaining all capital and operating equipment specific to the
180	solid waste function;
181	6. Providing planning, design, engineering and construction management
182	services related to the solid waste capital program including new facilities development
183	and maintenance of existing infrastructure;
184	7. Providing support services such as project management, environmental
185	review, permit acquisitions, scheduling and project control; and
186	8. Actively pursuing all revenue sources in an effort to maintain the lowest
187	possible rate structure for the benefit of county residents.
188	E. The duties of the parks and recreation division shall include the following:
189	1. Carrying out the county's parks and recreation division mission, which is to
190	provide regional trails, regional passive parks, regional resource and ecological lands and
191	regional active recreation facilities, rural parks and local unincorporated area parks within
192	the urban growth boundary until annexed, by employing entrepreneurial strategies that
193	raise revenues to support park operations and facilitating agreements with other
194	jurisdictions and entities to provide for recreational services and other activities;
195	2. Proposing and implementing adopted policies, plans and programs related to

the provision of regional and rural parks and recreation facilities and programs and

natural resource lands in King County and local parks in the unincorporated portion of King County within the urban growth boundary until those areas are annexed;

- Within available resources, managing, operating and maintaining or facilitating the management, operation and maintenance of the county parks and recreation facilities;
- 4. Within available resources, maintaining, restoring or facilitating the maintenance of regional resource and ecological lands in consultation with the water and land resources division;
- 5. Monitoring and protecting the county's real property and development rights interests acquired through the conservation futures and other open space and natural resource programs, with the exception of development rights on agricultural lands, ensuring to the greatest extent practicable that subsequent county land use policies remain compatible with the acquired interests;
- 6. Preparing and implementing in consultation with the water and land resources division the management plans for protection and use of the natural resource values of county owned lands, including natural resource lands, dedicated and deeded open space lands and lands acquired by the county as a condition of land development approval, and determining appropriate means to execute those management plans;
- 7. Administering, operating and maintaining those lands designated as natural resource lands, using any work forces as appropriate;
- 8. Developing and maintaining an operational master plan and develop and monitoring a capital improvement plan as defined in K.C.C. chapter 4.04;

219	<ol><li>Within available resources, developing and facilitating agreements for the</li></ol>
220	development of specific active park and recreation facilities;
221	10. Coordinating with other departments and divisions as appropriate in the
222	preparation of grant applications for park and open space acquisition, development and
223	operations;
224	11. Developing, managing, or facilitating agreements for the provision of
225	recreational programs;((and))
226	12. Facilitating programs that promote the safe enjoyment of county-owned
227	swimming pools and guarded swim beaches: and
228	13. Developing and administering for the wastewater treatment division use
229	agreements under K.C.C. 4.56.150 E.1.d., rental or lease agreements under K.C.C.
230	4.56.150 F., permits under K.C.C. 7.12.040 or special use permits under K.C.C.
231	7.12.050, for the Brightwater Environmental Education and Community Center. The
232	applicable provisions for use of the Brightwater Environmental Education and
233	Community Center facility are contained in K.C.C. chapter 28.84.
234	SECTION 2. Ordinance 12045, Section 14, as amended, and K.C.C. 4.56.150,
235	are each hereby amended to read as follows:
236	A. If it appears that it is in the best interests of the county, the county may lease
237	any county real property and its appurtenances for a year or a term of years under the
238	limitations and restrictions and in the manner provided in this chapter.
239	B. The county may lease county real property and its appurtenances in
240	accordance with subsection A. of this section whether the property was acquired by tax

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241	deed under foreclosure proceedings for nonpayment of taxes or the property is held or
242	acquired in any other manner.
243	C. Any lease executed under this section creates a vested interest and a contract
244	binding upon the county and the lessee.
245	D. The county may enter into rental agreements for a term less than one year,
246	including month-to-month rental agreements, on terms and conditions that are in the best
247	interest of the county. All rental agreements for a term less than one year are subject to
248	approval by the executive based on recommendations of the facilities management
249	division. Rental agreements for a term less than one year are exempt from the appraisal,
250	and notice requirements pertaining to leases for a year or more. The facilities
251	management division shall maintain a file of appropriate correspondence or other
252	information that leads to a recommendation by the facilities management division to the
253	county executive to enter into such an agreement. The information shall be available for
254	public inspection at the facilities management division for one year after termination of
255	the tenancies.
256	E.1. The county may enter into agreements for the use of county property with

- E.1. The county may enter into agreements for the use of county property with bona fide nonprofit organizations or with another governmental agency if the property is to be used in any one or more of the following ways:
  - a. for a medical training and research facility connected with a county hospital;
     or
  - b. by the nonprofit organization or governmental agency for affordable housing;

- c. by the nonprofit organization or government agency to make improvements to the county property; or
  - d. by the nonprofit organization or government agency to provide services that will benefit the public.
  - 2. The agreements are exempt from the requirements of fair market value, appraisal and notice. The agreements are subject to the approval of the executive, based upon recommendation of the facilities management division and the department having custodianship of the property subject to the agreement. The facilities management division shall maintain a file of appropriate correspondence or other information that leads to a recommendation by the division to the county executive to enter into such an agreement. The information shall be available for public inspection at the facilities management division for one year after termination of the tenancies.
  - F. For rental or lease agreements for parks and recreation facilities and for rental, lease or use agreements for the Brightwater Environmental Education and Community

    Center as defined in K.C.C. chapter 28.84, the natural resources and parks department shall have the authorities and responsibilities specified in subsections D<sub>2</sub> and E<sub>2</sub> of this section for the facilities management division. County council approval is not required for rental or lease agreements for parks and recreational facilities with an original term of five years or less. For the purposes of this subsection, "original term" includes extensions that could be effective without county approval. Revenue derived from rentals and leases of parks and recreation facilities shall be applied solely to parks and recreation purposes.

    Revenue derived from the use and rentals of the Brightwater Environmental Education

285	and Community Center shall be applied and used for the exclusive benefit of the
286	wastewater system.
287	NEW SECTION. SECTION 3. There is hereby added to K.C.C. chapter 7.02 a
288	new section to read as follows:
289	A. In furtherance of K.C.C. 2.16.045.E.13, the manager is authorized to enter into
290	a contract or agreement with the wastewater treatment division to administer lease, rental
291	or use agreements in accordance with K.C.C. 4.56.150, permits under K.C.C. 7.12.040 or
292	special use permits under K.C.C. 7.12.050, for use of the Brightwater Environmental
293	Education and Community Center. The contract shall be consistent with section four of
294	this ordinance relating to the use of the Brightwater Environmental Education and
295	Community Center.
296	B. The rules for use of facilities in K.C.C. chapter 7.12 apply to lease, rental or
297	use agreements in accordance with K.C.C. 4.56.150, permits under K.C.C. 7.12.040 or
298	special use permits under K.C.C. 7.12.050, for the Brightwater Environmental Education
299	and Community Center only to the extent necessary to operate the permit and use
300	program as determined by the director in a public rule established under K.C.C. chapter
301	2.98.
302	NEW SECTION. SECTION 4. There is hereby added to K.C.C. chapter 28.84 a
303	new section to read as follows:
304	A. The following definitions apply to this section.
305	1. "Brightwater Environmental Education and Community Center" means the
306	environmental education and community center located at the Brightwater Regional
207	Wastewater Treatment Dlant 22505 SD 0 SE Woodinville WA 08072

308	2. "Director" means the director of the department of natural resources and
309	parks.
310	3. "Use fee" means a fee collected for the use and rental of the Brightwater
311	Environmental Education and Community Center.
312	B. Use fees for the Brightwater Environmental Education and Community Center
313	shall be established for the following:
314	1. Classroom or lab room;
315	2. Room rentals;
316	3. Outdoor area rentals;
317	4. Banquets, weddings, special events;
318	5. Cleaning;
319	6. Deposits;
320	a. damage; and
321	b. key;
322	7. Cancellations;
323	8. Equipment or materials use;
324	9. Facility use;
325	10. Special personnel requests, including, but not limited to, security and after
326	hours event staff and facility openings; and
327	11. Utilities.
328	C. The director shall set the initial use fees for any uses of the Brightwater
329	Environmental Education and Community Center that are not established in Attachment

330	A to this ordinance and may modify any use fee from time to time in accordance with this
331	section.
332	D. In setting and modifying use fees, the director shall consider the following,
333	among other factors:
334	1. The cost of providing the facilities and services and the demand for the
335	facilities and services;
336	2. The administrative costs of collecting the fees; and
337	3. The target revenue rate from use fees is at least one hundred percent of
338	operation and maintenance costs, including overhead.
339	E. Consistent with applicable law the director may waive, in whole or in part, the
340	use fee for use agreements as set forth in K.C.C. 4.56.150 E.1.d. The director shall
341	document all waivers of use fees.
342	F. The director shall set and modify use fees in a way that clearly and simply
343	states the amounts and events or facilities to which the fees apply.
344	G.1. The director shall give at least twenty days' notice of the director's intention
345	to set or modify use fees by providing notice:
346	a. in writing or in electronic format to:
347	(1) the clerk of the council;
348	(2) all councilmembers; and
349	(3) all persons who have made a timely request for advance notice of fee
350	setting;
351	b. by posting notice at the Brightwater Environmental Education and
352	Community Center; and

353	c. by publishing in the official county newspaper a summary of the notice of
354	the proposed action, including the information in subsection 2. a. through e. of this
355	section.
356	2. The notice made in subsection F.1.a and b of this section shall:
357	a. include a reference to this section;
358	b. include a date and place by which comments must be submitted;
359	c. specify whether the proposal is the determination, modification or
360	elimination of a fee;
361	d. if the proposal is to modify a fee, indicate both the amount of the existing
362	fee and the proposed fee; and
363	e. state the reason for and methodology used to determine the proposed new
364	fee.
365	3. The director shall consider all comments received by the prescribed date for
366	comment before the user fee is set or modified.
367	4. The use fees set or modified by the director under this section shall be
368	consistent with applicable law, including 43.09.210 RCW; Section 230.10.10 of the King
369	County Charter; and K.C.C. 28.86.160.
370	5. A modified use fee is set when signed by the director. A use fee takes effect
371	ten days after it is set.
372	6. The director may not increase the use fee more than fifty percent unless the
373	authority to increase the fee is granted by the council by ordinance.

374	7. The director may not increase the use fee within one hundred twenty days of
375	a previous increase to the fee unless the authority for the increase is granted by the
376	council by ordinance.
377	8. A use fee may not be established unless the original fee is approved by the
378	council by ordinance.
379	9. Once the use fee is set, the director shall post the amount of the fee in both
380	written and electronic form for inspection, review and copying by the public, including
381	providing a copy, in writing or by electronic format, of the fee to the clerk of the county
382	council and each member of the county council and posting the fee on the Internet.
383	10. Use fees generated under this section shall be applied and used for the
384	exclusive benefit of the wastewater system.

SECTION 5. The council hereby establishes the initial use fees for the

386 Brightwater Environmental Education and Community Center in accordance with

387 Attachment A to this ordinance.

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Ordinance 17586 was introduced on 3/11/2013 and passed by the Metropolitan King County Council on 5/20/2013, by the following vote:

Yes: 8 - Mr. Phillips, Mr. von Reichbauer, Mr. Gossett, Ms. Hague, Ms. Lambert, Mr. Dunn, Mr. McDermott and Mr. Dembowski

No: 0

Excused: 1 - Ms. Patterson

KING COUNTY COUNCIL KING COUNTY, WASHINGTON

ury Gossett, Chair

ATTEST:

Anne Noris, Clerk of the Council

APPROVED this day of Way , 2013.

Dow Constantine, County Executive

Attachments: A. Initial Use Fees for Brightwater Environmental Education and Community Center

#### Initial Use Fees for Brightwater Environmental Education and Community Center

- 1. Classroom or Lab Room: standard rate is forty dollars per hour; for a government agency or bona fide non-profit I.R.C. 501(c)(3) organization hosting a meeting open to and providing service to the general public, rate is fifteen dollars per hour.
- 2. North or South Meeting Room: standard rate is forty dollars per hour; for a government agency or bona fide non-profit I.R.C. 501(c)(3) organization hosting a meeting open to and providing service to the general public, rate is fifteen dollars per hour.
- 3. Community Room and Hearth Room: standard rate is one hundred twenty dollars per hour; for a government agency or bona fide non-profit I.R.C. 501(c)(3) organization hosting a meeting open to and providing service to the general public, rate is thirty dollars per hour.
- 4. Combined (North, South and Community Rooms): standard rate is two hundred dollars per hour; for a government agency or bona fide non-profit I.R.C. 501(c)(3) organization hosting a meeting open to and providing service to the general public, rate is sixty dollars per hour.
- 5. Patio Area (North or South): standard rate is thirty dollars per hour; for a government agency or bona fide non-profit I.R.C. 501(c)(3) organization hosting a meeting open to and providing service to the general public, rate is ten dollars per hour.
- 6. Lawn Area (North or South): standard rate is thirty dollars per hour; for a government agency or bona fide non-profit I.R.C. 501(c)(3) organization hosting a meeting open to and providing service to the general public, rate is ten dollars per hour.
- 7. Garden Area: standard rate is thirty dollars per hour; for a government agency or bona fide non-profit I.R.C. 501(c)(3) organization hosting a meeting open to and providing service to the general public, rate is ten dollars per hour.
- 8. Natural Area, including use of trails: standard rate is thirty dollars per hour; for a government agency or bona fide non-profit I.R.C. 501(c)(3) organization hosting a meeting open to and providing service to the general public, rate is ten dollars per hour.
- 9. Wedding or similar event, indoors only, (up to eight hours total, including site visit, set-up, and clean-up): two thousand dollars, plus two hundred dollars for each additional hour.
- 10. Wedding or similar event, outdoors only, (up to eight hours total, including site visit, set-up, and clean-up): four hundred dollars, plus forty dollars for each additional hour.
- 11. Event staff for hours other than Monday through Friday, 8:00 a.m. to 5:00 p.m., standard rate is twenty dollars per hour; for a government agency or bona fide non-profit I.R.C. 501(c)(3) organization hosting a meeting open to and providing service to the general public, rate is twenty dollars per hour.